FILED Court Administrator

JUL 0.5 2011 y Deputy

DISTRICT COURT

SECOND JUDICIAL DISTRICT

STATE OF MINNESOTA

COUNTY OF RAMSEY

In re Temporary Funding of Core Functions of the Executive Branch Of the State of Minnesota

Affidavit of Cynthia K. Cook
Executive Director of the
Minnesota Coalition for Battered Women

Court File No. 62-CV-11-5203

Affiant Cynthia K. Cook, first being duly sworn, hereby states:

- I am the Executive Director of the Minnesota Coalition for Battered Women (MCBW)
 located at 60 East Plato Blvd. Suite 130, St. Paul, MN 55107.
- 2. MCBW is a well-established, membership organization with 83 member programs located throughout Minnesota with a strong history of effectively carrying out programming that advances women's safety and security. While this request is on behalf of all state-funded crime victim service providers, we are best positioned to discuss the critical and life-saving services of domestic violence programs and emergency shelters and safe homes serving battered women and their children. Exhibit A.
- 3. This affidavit is in support of the Minnesota Attorney General's request "that the Court should direct that the core functions of the executive branch of government continue to be performed and that payments be made for the performance of such functions."
- 4. The Minnesota Coalition for Battered Women (MCBW) requests that crime victim services including domestic violence programs, shelters and safe homes for battered women and their children, supervised visitation centers, sexual violence programs,

- abused children programs and general crime programs be designated by the court as core functions of government.
- The Minnesota Courts, Attorney General and Governor have all argued that the State of 5. Minnesota has a responsibility to ensure the health and safety of its citizens. The Court has held that the executive branch is obligated to continue funding its core functions during a budgetary impasse. Such "core functions" include matters relating to the life, health and safety of Minnesota citizens as well as functions required to be performed by the State or a federal contract or federal law. In Re Temporary Funding of Core Functions of the Executive Branch of the State of Minnesota, Court File No. C0-05-5928 (Dist.Ct. June 30, 2005) The Minnesota Attorney General has petitioned the court to continue core functions of government in the event of a government shutdown arguing that "the life, health, safety, and liberty of citizens would be profoundly and irreparably impacted" by such a shutdown. The Governor has responded with a petition describing the state's constitutional mandate to provide for the "security, benefit, and protection of the people " and convened a state work group to create a priority setting framework that includes immediate threat to public health and safety and facilities that operate 24 hours a day under Priority 1 services that must remain uninterrupted. It is the state's responsibility to prevent and prohibit violence against women and to provide protection and support for victims. To meet this responsibility, the Minnesota State Legislature created remedies to protect victims of domestic violence and to hold abusers accountable for their actions, including: 1) establishing funding for domestic violence advocacy programs and emergency shelters for battered women and their children (M.S. 611A.32); creating a civil Order for Protection issued under the Domestic Abuse Act (M.S. 518B);

and creating criminal statutes including the domestic assault statute (M.S. 609.2242.)

Over the years, the state has come to understand that domestic violence is rarely an isolated incident but is rather a pattern of behavior. The patterned nature of domestic violence led to the creation of a special Minnesota statute, the qualified domestic violence related offense (M.S. 609.02 subd. 16.) The QDVRO encompasses an extensive list of crimes committed alone or in combination against an intimate partner or family member, including:

- · violation of domestic abuse order for protection;
- · violation of domestic abuse no-contact order;
- · murder in the first and second degree;
- assault in the first through fifth degree;
- · domestic assault;
- domestic assault by strangulation,
- criminal sexual conduct in the first through fourth degree;
- · malicious punishment of a child;
- · terroristic threats;
- · violation of harassment restraining order;
- · harassment/stalking; and
- · interference with an emergency call.
- 6. Shelters and safe homes provide one of the few safe and secure respites from this violence. Domestic violence advocacy programs assist women in developing plans for their safety, navigate an often confusing and complicated criminal justice system, and secure protection orders to increase security and prevent continued harm. These programs are available 24-hours a day, seven days a week and not only coordinate their services with local law enforcement and criminal justice system responses but also augment and support these systems to achieve greater offender accountability.
- 7. In FY10, 35,359 victims were served by 60 domestic violence community advocacy programs; 10,609 victims were served by 20 domestic violence criminal justice intervention programs; 4,271 adult women and their 4,721 children were served by 27

- domestic violence emergency shelters; and 548 adults and 613 children were served by domestic violence safe home or hotel/motel networks. That same year, the state domestic violence crisis line operated by Day One received more than 1,000 calls every month.
- 8. With the exception of funding for the state domestic violence coalition (MCBW),
 domestic violence services that receive state and federal funding administered by the
 Minnesota Office of Justice Programs should be deemed essential to the health and safety
 of battered women and their children.
- 9. If these programs are not deemed critical services and state funds are not authorized for these services—the disruption in services will be immediate and the impact far-reaching. A few of these programs have successfully established financial reserves through foundation grants, corporate and individual donors sufficient to sustain services through a temporary and brief government shutdown. However, most of the programs both urban and rural, have struggled to maintain the funding necessary to provide 24-hour staff coverage; a 24-hour crisis line; the wide range of advocacy services needed to address the harm and attain family stability; and safe, secure facilities. Most programs do not have reserve funding to guarantee staff wages to stay open during a government shutdown. Many will not be able to provide services to new residents. Some will be forced to close.
- 10. An interruption in the services that support criminal justice system intervention will create increased danger of domestic homicide. Every year, at least 20 Minnesotans are killed as a result of domestic violence. So far in 2011, sixteen people have already died as a result of domestic violence.

- 11. Without emergency shelter and advocacy to secure a safe place to live, victims of domestic violence may be forced to choose between staying in a dangerous situation or becoming homeless.
- 12. Thousands of women suffer physical and sexual assaults each year. These victims of domestic violence turn to domestic violence advocacy and shelter programs for critical services including crisis hot lines, emergency housing, emergency transportation, and assistance with protective orders. Without these critical services the likelihood of continued harm increases.
- 13. Several state-funded domestic violence programs and shelters offer services in multiple languages and provide specialized support for immigrant and refugee victims of domestic and sexual violence. These programs have had to work particularly hard to overcome cultural barriers and to establish community trust. A disruption in services would have a lasting impact on community confidence that could take years to re-establish.
- 14. The State of Minnesota has an obligation to provide for the health and safety of the public. The services provided by domestic violence programs and battered women's shelters and safe homes are critical in providing protection. We urge the Court to grant the Attorney General's request to fund the core functions of government and to specifically continue operation of the crime victim services funded through the Minnesota Department of Public Safety Office of Justice Programs.

Further Affiant sayeth not.

Cynthia K. Cook, Executive Director Minnesota Coalition for Battered Women

lignature of Notary Public

Subscribed and sworn to before me this 22^{-4} day of June, 2011.



10 Domestic Violence Counts Minnesota Summary

On September 15, 2010, 44 out of 75, or 59%, of identified local domestic violence programs in Minnesota participated in the 2010 National Census of Domestic Violence Services. The following figures represent the information provided by 44 participating programs about services provided during the 24-hour survey period,

1,815 Victims Served in One Day

990 domestic violence victims found refuge in emergency shelters or transitional housing provided by local domestic violence programs.

825 adults and children received non-residential assistance and services, including individual counseling, legal advocacy, and children's support groups.

This chart shows the percentage of programs that provided the following services on the Census Day.

Services Provided by Local Programs:	Sept. 15
Individual Support or Advocacy	95%
Emergency Shelter (including hotels/safe houses)	55%
Advocacy Related to Public Benefits/TANF/ Welfare	50%
Advocacy Related to Housing Office/Landlord	50%
Advocacy Related to Mental Health	41%
Advocacy Related to Disability Issues	2.7%
Bilingual Advocacy (services by a bilingual advocate)	27%
Legal Representation by an Attorney	9%

582 Hotline Calls Answered

Domestic violence hotlines are a lifeline for victims in danger, providing support, information, safety planning, and resources. In the 24-hour survey period, domestic violence programs answered more than 24 hotline calls every hour.

266 Unmet Requests for Services

Many programs reported a critical shortage of funds and staff to assist victims in need of services, such as emergency shelter, housing, transportation, childcare, and legal representation.

Programs were unable to provide services for many reasons:

- 43% reported not enough funding for needed programs and services.
- 41% reported not enough staff.
- 39% reported no available beds or funding for hotels.
- 23% reported not enough specialized services.
- 18% reported limited funding for translators, bilingual staff, or accessible equipment.

86% of Programs Reported Higher Demand for Services As communities continue to experience job loss and decreased community resources, 86% of programs reported a rise in demand for services, while at the same time 73% of programs reported a decrease in funding.

"During a support group, a survivor shared how she left her abuser with nothing but the clothes on her back and her daughter on her hip. With the help of a local domestic violence programs, she was able to secure housing for herself and remain safe."



NATIONAL NETWORK TO END DOMESTIC VIOLENCE

2010 Domestic Violence Counts: A 24-Hour Census of Domestic Violence Shelters and Services



Minnesota Coalition for Battered Women Member Programs

360 Communities, Dakota

Advocates Against Domestic Abuse, Altkin & Crow Wing

Advocates for Family Peace, Itasca

Advocates for Human Rights, National & International

Ain Dah Yung, Ramsey

Alexandra House, Anoka

American Indian Community Housing Org., St. Louis,

Koochiching, Lake, Cook, Itasca

Anna Marie's Alliance, Sherburne

Asian Women United of MN, Metro Area

Aurora Center for Advocacy & Education, Univ. of MN

Battered Women's Legal Advocacy Project, Statewide

Bluff Country Family Resources, Houston

Bois Forte Victim Services, Nett Lake, Koochiching, St. Louis

Breaking Free, Ramsey

Carlton Co Sexual & Domestic Abuse Program, Carlton

Casa de Esperanza, Metro Area

Central MN Jobs & Training Services, Wright

Clay Co Victim Services, Clay

Committee Against Domestic Abuse, Brown, Nicollet, Martin,

Blue Earth, LeSuer, Sibley, Waseca, Watonwan, Farlbault

Community University Health Care Center, Hennepin

Cook Co. General Crime Victim Services, Cook

Cornerstone Advocacy Services, Hennepin

Crime Victim Services, Inc., Brown, Nicollet, Sibley

Crisis Resource Center of Steele Co., Steele

Deborah's Place, Hennepin, Ramsey

Division of Indian Work, St. Louis

Domestic Abuse Intervention Programs, St. Louis

Domestic Abuse Project, Hennepin

Dwelling Place, Metro

Equay Wilgamig, Beltrami

Fillmore Family Resources, Fillmore

Freeborn County Crime Victims Crisis Center, Freeborn

Friends Against Abuse, Koochlchhing

Gender Violence Institute, Stearns, Wright

Hands of Hope Resource Center, Morrison, Todd

Headwaters Intervention Center, Hubbard & Clearwater

Hope Center, Rice

Hope Coalition, Goodhue

Isalah Domestic Violence Task Force, Metro

Lakes Crisis & Resource Center, Becker

Marshall Co Victim Services, Marshall

McLeod Alliance for Victims of Dom. Violence, McLeod

Migrant Health Service, Polk, Norman, Clay, Pennington, Kittson, Marshall

Minnesota Center Against Violence & Abuse, National

Minnesota Indian Women's Resource Center, Hennepin

Minnesota Network on Abuse in Later Life, Statewide

Missions, Inc./Home Free, Hennepin

Norman County Victim Assistance Program, Norman

North Shore Horizons, Lake

Northwoods Coalition for Family Safety, Beitrami, Cass,

Clearwater, Hubbard, Lake of the Woods, Mahnomen

Pearl Crisis Center, Mille Lacs

Perspectives, Inc., Hennepin

Pillsbury United Communities, Hennepin

Praxis International, National & International

Project P.E.A.C.E., Hennepin

Range Women's Advocates, St. Louis

Rape & Abuse Crisis Center of Fargo-Moorhead, Clay, Wilkin

Refuge Network, Chisago, Isanti, Kannebec

Rivers of Hope, Wright & Sherburne

Ruth's House, Rice

Safe Avenues, Kandiyohl, Swift, Chippewa, Lac Qui Parle, Renville,

Safe Haven Shelter, St. Louis, Carlton, Altkin, Itasca, Lake, Cook,

Safe Journey at North Memorial, Hennepin

SEWA-AIFW (Asian Indian Family Wellness), Metro

Sheila Wellstone Institute, National

Sojourner Project, Hennepln

Someplace Safe, Big Stone, Grant, Pope, Stevens, Douglas,

Traverse, Wilkins, Otter Tail

Southern Minnesota Regional Legal Services, Southern MN

Southern Valley Alliance for Battered Women, Carver, Scott Southwest Crisis Center, Noble, Pipestone, Rock, Cottonwood,

Jackson

St. Paul Intervention Project, Ramsey

Violence Intervention Project, Pennington, Polk, Marshall,

Kittson, Roseau, Red Lake, Norman

Violence Prevention Center, Cook

WATCH, Hennepin

White Earth DOVE Program, White Earth Reservation, Mahnomen,

Becker, Clearwater

WINDOW, Pine & Kanabec

Wings Family Supportive Services, Douglas

Women of Nations, Ramsey

Women's Advocates, Ramsey

Women's Center of Mid-Minnesota, Crow Wing

Women's Resource Center, Winona

Women's Rural Advocacy Programs, Marshail, Redwood Falls,

Granite Falls

Women's Shelter, Inc., Olmstead



Minnesota Coalition for Battered Women

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2011 Minnesota Femicide Report: Preliminary Report June 20, 2011

Women and children murdered as a result of domestic violence or child abuse.

The Minnesota Coalition for Battered Women monitors information about women and children murdered in our state to educate the public about the lethality of violence against women and children. We pledge to remember the women, children, and family members and/or friends who die each year from domestic violence, and also the women and children who are murdered while being used in prostitution and sex trafficking. Women and children used in prostitution and sex trafficking are battered women and abused children in need of protection from abuse.

In reporting the total number of deaths, it is important to note that *at least* this many women, children and men have been murdered. We cannot be certain we have not missed some deaths since we must use a method of data collection that primarily relies on news accounts. No state or federal agency collects comprehensive data on domestic homicides. In addition, the murders of women of color, Native American women, women living in poverty, rural women, lesbian/bisexual/transgender women, and women and girls used in prostitution and sex trafficking may be underreported in our listing as they frequently go unreported in mainstream media.

Please note that this is a *preliminary* compilation of the domestic violence and child abuse murders of women and children in Minnesota. Due to the recent nature of these homicides, new information on each case may change the status or listing of names in this report. The official version of *The 2011 Femicide Report* will be released in early 2012.

The 2011 Femicide Report is compiled from news accounts. Please contact Liz Richards at (651) 646-6177 ext. 25 or lirichards@mcbw.org if we have missed a death or if you have updated or more complete information on any femicide.

We ask that the Minnesota Coalition for Battered Women be credited when information from this report is used. Thank you!

Women murdered in cases where the suspected, alleged, or convicted perpetrator was a current or former husband, boyfriend, or intimate partner, or was a family or household member of the deceased woman.

	Name	Age	City	Date of murder	Cause of death	Allegedly murdered by:
1.	Krissy Bates	45	Minneapolis	January 10	Strangulation/stabbing	Boyfriend
2.	Katherine Pohjonen	19	Vadnais Heights	January 25	Gunshot	Husband *
3.	Nicole Meier	26	Blaine	February 1	Gunshot	Ex-boyfriend*
4.	Rondy Sorgatz	75	Truman	February 22	Gunshot	Husband*
5.	Cynthia Hickman	35	Brooklyn Park	February 26	Beating	Estranged Husband
6,	Tabitha Belmonte	16	Amor	March 22	Gunshot	Boyfriend*
7.	Dawn Anderson	45	Park Rapids	March 22	Gunshot	Estranged Husband*
8.	Abigail M. Fideli	20	Brooklyn Park	April 8	Gunshot	Ex-boyfriend*
10.	Linda Kay Norman	51	Imogene	June 2	Gunshot	Ex-boyfriend*
11.	Kristin E. Sandeen	40	New Hope	June 5	Strangulation	Boyfriend
12.	Georgia Lee Bogema	58	Dayton	June 10	Knife	Husband

^{*}Alleged perpetrator committed suicide.

Children murdered in cases where the suspected, alleged, or convicted perpetrator was the father, mother, or guardian of the child, or the perpetrator was the child's parent's spouse or intimate partner.

	Name	Age	City	Date of murder	Cause of death	Allegedly murdered by:
1.	Aiden Joseph Hoyer	4 months	Rochester	February 7	Assault, shaking, suffocation	Mother's boyfriend
2.	Alexis Van Houtan	5 months	Coon Rapids	May 15	Shaking	Father

Friends or family members and other individuals murdered in domestic violence-related situations.

	Name	Age	City	Date of murder	Cause of death	Allegedly murdered by:
1.	Michael Maurice Habte	20	Brooklyn Park	April 8	Gunshot	Girlfriend's Ex-boyfriend
2.	Kristopher Miller	27	Minneapolis	May 11	Gunshot	Friend's estranged husband