# Minnesota's Permanency Laws and Timeline: Tools for Parents' Attorneys

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Children's Justice Initiative

Minnesota Department of Human Services



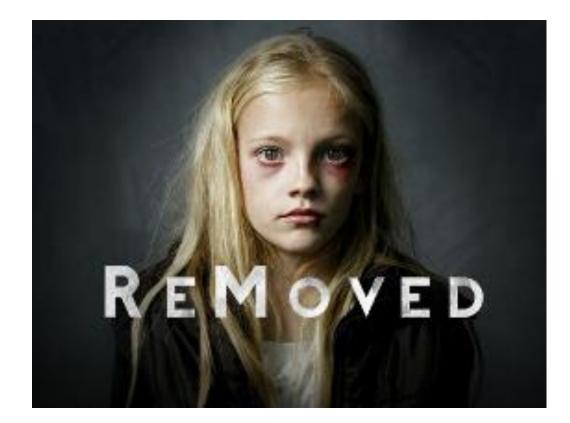
To provide justice through a system that assures equal access for the fair and timely resolution of cases and controversies.

**MJB Mission Statement** 

#### **Overview of Topics**

- 1. Impact of abuse, neglect, and domestic violence on children "through the eyes of the child"
- 2. Child protection 12-month permanency timeline
- 3. Tips for parent attorneys along the 12-momth continuum

Impact of Abuse, Neglect and Domestic Violence on Children



## Through the Eyes of the Child

 Paramount consideration in all juvenile protection proceedings is the health, safety, and best interests of the child

 Secure for each child under the jurisdiction of the court, the care and guidance, preferably in the child's own home, as will best serve the spiritual, emotional, mental, and physical welfare of the child

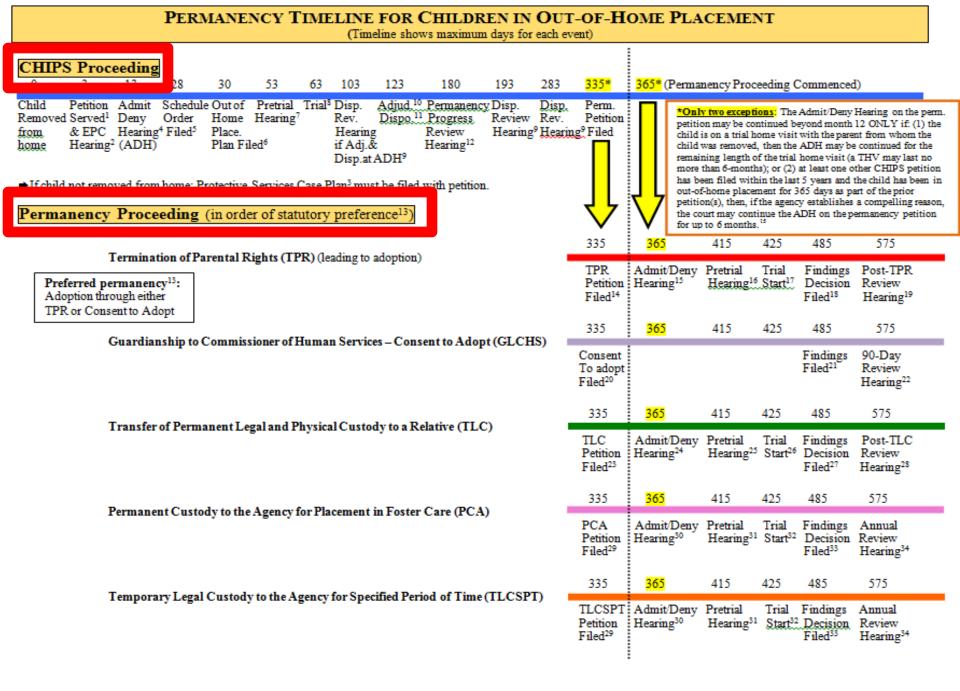
## Through the Eyes of the Child

**Purpose of child protection court proceedings:** 

- Preserve and strengthen child's family ties whenever possible and in child's best interests, removing child from custody of parents only when child's welfare or safety cannot be adequately safeguarded without removal
- Focus on child's needs, but work with parents to correct conditions that lead to out-of-home placement

12-Month Child Protection Permanency Timeline





#### Day 0 365 days left

Child Removed From Home





#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event)

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Child F ition Admit Schedule Out of Pretrial Trial <sup>8</sup> Disp. Adjud <sup>10</sup> Permanency Disp. Disp. Perm. Removed S ved <sup>1</sup> Deny Order Home Hearing <sup>7</sup> Rev. Dispo <sup>11</sup> Progress Review Rev. Petition from & EPC Hearing <sup>4</sup> Filed <sup>5</sup> Place. Hearing Review Hearing <sup>12</sup> Disp. at ADH <sup>9</sup> If child not removed from home: Protective Services Case Plan <sup>3</sup> must be filed with petition. Permanency Proceeding (in order of statutory preference <sup>13</sup> )												
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Guardianship to Commissioner of Human Services – Consent to Adopt (GLCHS)					Consent To adopt Filed <sup>20</sup>					Findings Filed <sup>21</sup>	90-Day Review Hearing <sup>22</sup>	
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#### **Child Removed from Home**

- Law enforcement (police power)
- Court order based on county's ex parte motion for emergency protective care

Day 3 362 days left

CHIPS Petition Filed



#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event)

CHUPS Proceeding           0         3         3         28         30         53         63         103         123         180         193         283	<mark>335*</mark>	365* (Permanency Proceeding Commenced)							
Child Petition A mit Schedule Out of Pretrial Trial <sup>5</sup> Disp. Adjud <sup>10</sup> Permanency Disp. Disp. Perm. Rem ved Served <sup>1</sup> I ny Order Home Hearing <sup>7</sup> Rev. Dispo <sup>11</sup> Progress Review Rev. Petition from & EPC H aring <sup>4</sup> Filed <sup>5</sup> Place. Hearing Review Hearing <sup>12</sup> Disp. at ADH <sup>9</sup> → If child not removed from home: Protective Services Case Plan <sup>3</sup> must be filed with petition. Permanency Proceeding (in order of statutory preference <sup>13</sup> )									
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Termination of Parental Rights (TPR) (leading to adoption)  Preferred permanency <sup>13</sup> : Adoption through either TPR or Consent to Adopt	TPR Petition Filed <sup>14</sup>	Admit/Deny Pretrial Trial Findings Post-TPR Hearing <sup>15</sup> <u>Hearing<sup>16</sup> Start<sup>17</sup></u> Decision Review Filed <sup>18</sup> Hearing <sup>19</sup>							
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#### **CHIPS** Petition

- Must be filed prior to EPC hearing
- Must be personally served upon all parents, except alleged fathers
- Must be served at or prior to EPC hearing or 3 days before Admit/Deny, whichever is earlier
- Parent may request continuance if not served at least 3 days prior to ADH

#### Day 3 362 days left

Emergency Protective Care (EPC) Hearing



#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event)

CHUPS Proceeding           0         3         3         28         30         53         63         103         123         180         193         283	<mark>335*</mark>	365* (Permanency Proceeding Commenced)							
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- Must be held within 72 hours of removal from home, excluding Saturdays, Sundays, and legal holidays
- Written notice not required
- Critical hearing
  - Judicial determinations (prima facie, endangerment, contrary to welfare, ICWA)
  - Assessments can be ordered
  - Admission or denial can be entered



- Work with your county CJI Team to establish procedures so parents' attorneys are appointed and present for EPC Hearing
- Consider steps you will take if you aren't appointed in time to appear at EPC



Admit / Deny Hearing



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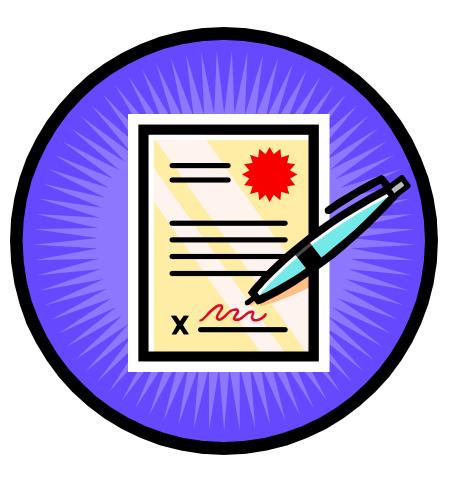
# **Admit/Deny Hearing**

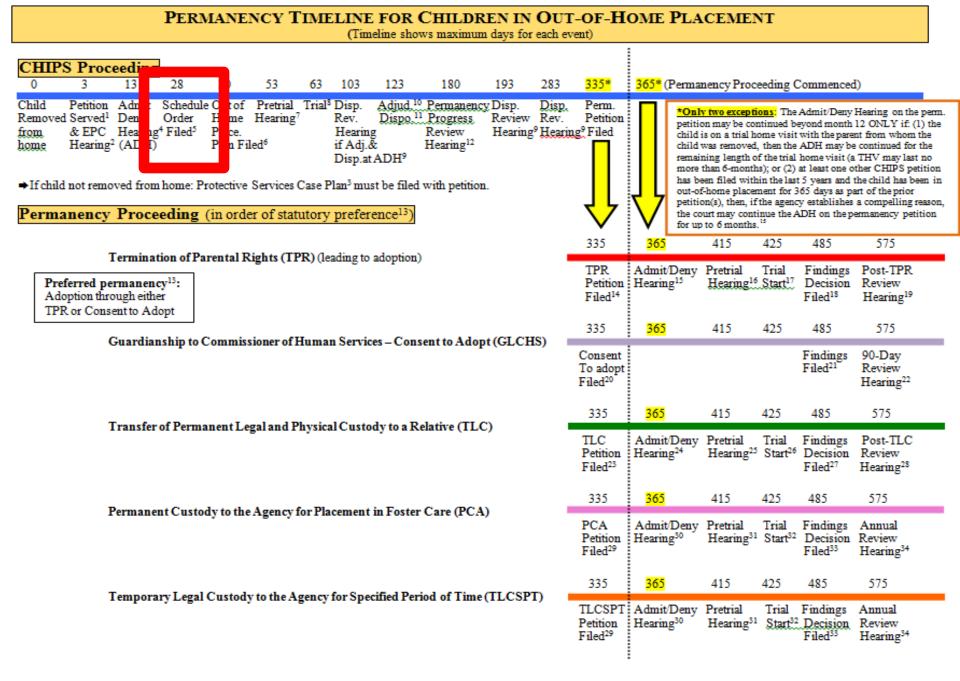
- If all parties agree, may be combined with EPC Hearing
- If child removed from home, must be commenced within 10 days of EPC Hearing
- If child not removed from home, must be commenced no sooner than 5 days and no later than 20 days after service of Summons and Petition on parties
- If Indian child, parent or tribe may request additional 20 days to prepare for ADH

## **Admit/Deny Hearing**

 If you didn't appear at EPC Hearing, what steps will you take if court made judicial determinations you think were wrong (e.g., prima facie)? Day 25 341 days left

Scheduling Order





# **Scheduling Order**

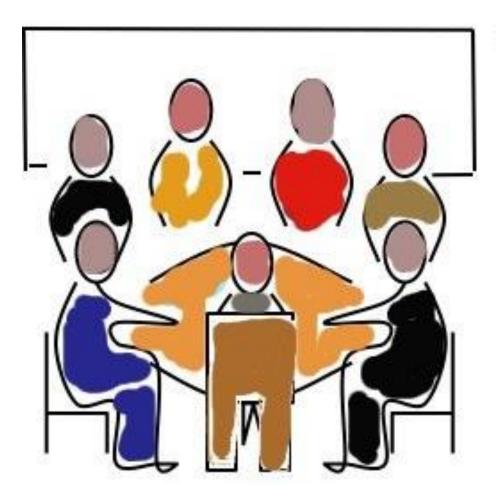
- Must be issued at ADH or within 15 days of ADH
- Must include date or deadline for:
   ✓ Filing of out of home placement plan
   ✓ Pretrial and trial (if denial entered)
   ✓ Permanency Progress Review Hearing
  - Date by which permanency petition must be filed
  - Date by which Admit/Deny Hearing on permanency petition must be commenced

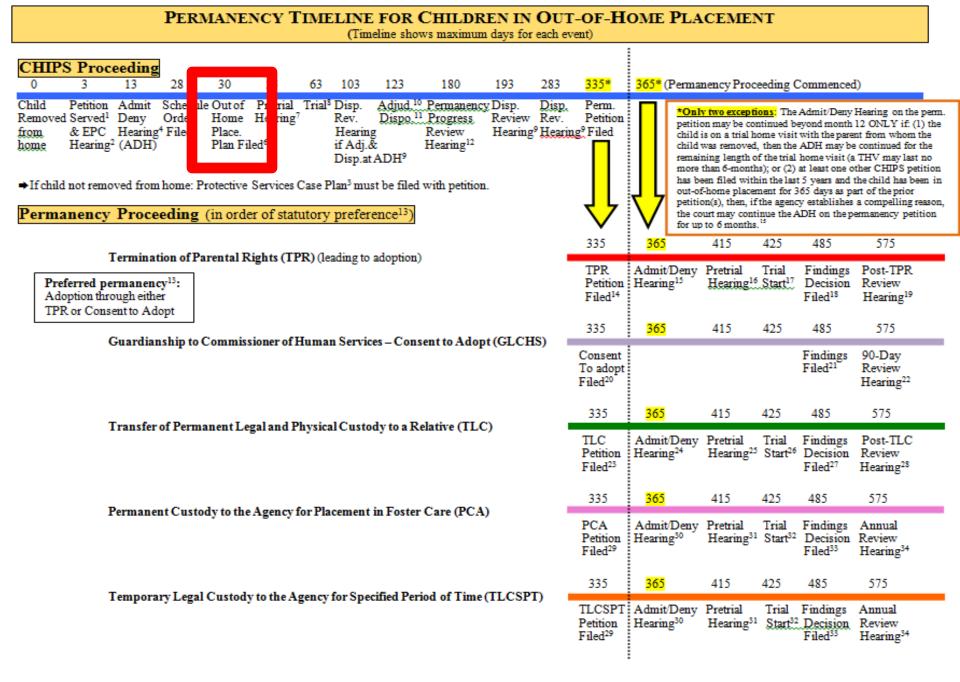
# **Scheduling Order**

- Helps court, parties, and attorneys stay on track with permanency timeline
- Regularly review scheduling order with parent clock is ticking
- Opportunity for parent to request additional services and/or reasonable or active efforts by the county if parent is having trouble making progress on the case plan

Day 30 335 days left

Out of Home Placement Plan





#### **Out of Home Placement Plan**

- Must be filed by social services agency within 30 days of child's court-ordered placement or voluntary placement agree
- Must be prepared jointly by social worker and parent, and in consultation with child, GAL, tribe, and foster parent

#### **Out of Home Placement Plan**

#### • Must include:

- Steps parent must take to correct conditions that lead t out of home placement
- Services the agency will provide to assist parent to correct conditions
- Services for child's wellbeing
- Best practice for social workers to include in case plan specific requests by parents using parent's language, not social worker jargon

#### **Out of Home Placement Plan**

- Parent has a right to counsel regarding development of case plan
- What should parents' attorneys do to prepare clients if attorney not present at case planning meeting

Day 63 302 days left

Pretrial Hearing and Trial



#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event) CHIPS Proceeding 0 3 13 28 30 53 63 03 123 180 193 283 365\* (Permanency Proceeding Commenced) 335\* Child Schedule Out of Pretrial Trial<sup>8</sup> I sp. Adjud<sup>10</sup> Permanency Disp. Disp. Petition Admit Perm. \*Only two exceptions: The Admit/Deny Hearing on the perm. Dispo<sup>11</sup> Progress Home Hearing<sup>7</sup> Review Rev. Petition Removed Served<sup>1</sup> Deny Order v. petition may be continued beyond month 12 ONLY if: (1) the Hearing<sup>9</sup> Hearing<sup>9</sup> Filed & EPC Hearing<sup>4</sup> Filed<sup>5</sup> Place. from Review aring child is on a trial home visit with the parent from whom the Hearing<sup>2</sup> (ADH) Plan F Adj.& Hearing<sup>12</sup> ed6 home child was removed, then the ADH may be continued for the remaining length of the trial home visit (a THV may last no sp.at ADH<sup>9</sup> more than 6-months); or (2) at least one other CHIPS petition has been filed within the last 5 years and the child has been in If child not removed from home: Protective Services Case Plan<sup>3</sup> must be filed with petition. out-of-home placement for 365 days as part of the prior petition(s), then, if the agency establishes a compelling reason, Permanency Proceeding (in order of statutory preference<sup>13</sup>) the court may continue the ADH on the permanency petition for up to 6 months.15 335 415 425 485 575 365 Termination of Parental Rights (TPR) (leading to adoption) Post-TPR TPR Admit/Deny Pretrial Trial Findings Hearing<sup>16</sup> Start<sup>17</sup> Preferred permanency<sup>13</sup>: Petition : Hearing<sup>15</sup> Decision Review Adoption through either Filed<sup>14</sup> Filed<sup>18</sup> Hearing<sup>19</sup> TPR or Consent to Adopt 335 365 415 425 485 575 Guardianship to Commissioner of Human Services - Consent to Adopt (GLCHS) 90-Day Consent Findings Filed<sup>21</sup> To adopt Review Filed<sup>20</sup> Hearing<sup>22</sup> 335 365 415 425 485 575 Transfer of Permanent Legal and Physical Custody to a Relative (TLC) Post-TLC TLC Admit/Deny Pretrial Findings Trial Petition Hearing<sup>25</sup> Start<sup>26</sup> Decision Hearing<sup>24</sup> Review Hearing<sup>28</sup> Filed<sup>23</sup> Filed<sup>27</sup> 335 365 415 425 485 575 Permanent Custody to the Agency for Placement in Foster Care (PCA) PCA Admit/Deny Pretrial Trial Findings Annual Hearing<sup>31</sup> Start<sup>32</sup> Petition Hearing<sup>30</sup> Decision Review Filed<sup>29</sup> Hearing<sup>34</sup> Filed<sup>33</sup> 335 365 415 425 485 575 Temporary Legal Custody to the Agency for Specified Period of Time (TLCSPT) TLCSPT Admit/Denv Pretrial Trial Findings Annual Hearing<sup>31</sup> Start<sup>32</sup> Decision Petition Hearing<sup>30</sup> Review Filed<sup>29</sup> Hearing<sup>34</sup> Filed<sup>33</sup>

## **Pretrial Hearing**

- Pretrial Hearing must be held at least 10 days prior to trial
- Narrow the issues opportunity to settle
- Identify witness
- Identify exhibits

#### Trial

- Expedited process due to 12-month permanency timeline
- Must be commenced within 60 days of EPC or Admit/Deny, whichever is earlier
- Must be held on consecutive days
- Must be completed within 30 days of commencement
- Decision must be issued within 15 days of date last person testified (judge may take extra 15 days)

Day 123 242 days left

# Ajudication and Disposition



#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event)

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CHIPS Proceeding           0         3         13         28         30         53         63         1         123         0         193         283	<mark>335*</mark>	<mark>365*</mark> (Perma	nency Proceed	ding Commenced	)			
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# Ajudication

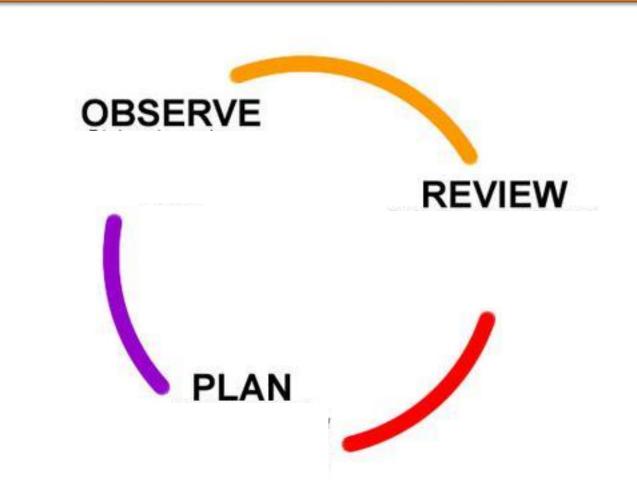
- If trial, decision must be issued within 15 days of date last person testified (judge may take extra 15 days)
- Factual basis and statutory grounds must be proven by clear and convincing evidence
- If proven, court issues order adjudicating child as in need of protection or services (CHIPS)
- May withhold entry of adjudication for up to 90 days

# Disposition

- Disposition order preferably issued on same day as adjudication finding, but no later than 10 days from adjudication
- Pre-disposition reports may be filed (e.g., psych evals, medical records, CD evals, etc.)
- Disposition Order must include alternative dispositions or services under the case plan considered by the court and why such dispositions or services not appropriate

Day 213 142 days left

Intermediate Disposition Review Hearing



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## **Intermediate Disposition Review Hearing**

- Once adjudication and disposition ordered, Intermediate Disposition Review Hearing (IDH):
   ✓ within 90 days of adjudication date, if child in foster care, or
  - within 6 months of adjudication, if child under protective supervision
- Proceedings must take place in court no out-ofcourt "paper" reviews (even if everyone agrees)

## **Intermediate Disposition Review Hearing**

- Many judges order disposition review hearings more often than 90 days
- Purpose is to:
  - Ensure child's needs are being met, and
  - Monitor parents' progress on case plan
  - Modify what parent needs to do and services to be provided by social services agency, if needed

Day 180 185 days left

Permanency Progress Review Hearing



#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event)

CHIPS Proceeding           0         3         13         28         30         53         63         103         123         180         1         3         283	<mark>335*</mark>	365* (Permanency Proceeding Commenced)					
Child Petition Admit Schedule Out of Pretrial Trial <sup>§</sup> Disp. Adju Removed Served <sup>1</sup> Deny Order Home Hearing <sup>7</sup> Rev. Disp. from & EPC Hearing <sup>4</sup> Filed <sup>5</sup> Place. Hearing home Hearing <sup>2</sup> (ADH) Plan Filed <sup>6</sup> if Adj.& Disp. at ADH If child not removed from home: Protective Services Case Plan <sup>3</sup> must be filed with petition. Permanency Droceeding (in order of statutory preference <sup>13</sup> )							
	335	365	415	425	485	575	
Termination of Parental Rights (TPR) (leading to adoption)  Preferred permanency <sup>13</sup> : Adoption through either TPR or Consent to Adopt	TPR Petition Filed <sup>14</sup>	Admit/Deny Hearing <sup>15</sup>	Pretrial Hearing <sup>16</sup>	Trial Start <sup>17</sup>	Findings Decision Filed <sup>18</sup>	Post-TPR Review Hearing <sup>19</sup>	
	335	<mark>365</mark>	415	425	485	575	
Guardianship to Commissioner of Human Services – Consent to Adopt (GLCHS)	Consent To adopt Filed <sup>20</sup>				Findings Filed <sup>21</sup>	90-Day Review Hearing <sup>22</sup>	
		<mark>365</mark>	415	425	485	575	
Transfer of Permanent Legal and Physical Custody to a Relative (TLC)	TLC Petition Filed <sup>23</sup>	Admit/Deny Hearing <sup>24</sup>	Pretrial Hearing <sup>25</sup>	Trial Start <sup>26</sup>	Findings Decision Filed <sup>27</sup>	Post-TLC Review Hearing <sup>28</sup>	
		<mark>365</mark>	415	425	485	575	
Permanent Custody to the Agency for Placement in Foster Care (PCA)	PCA Petition Filed <sup>29</sup>	Admit/Deny Hearing <sup>30</sup>		Trial Start <sup>32</sup>	Findings Decision Filed <sup>33</sup>	Annual Review Hearing <sup>34</sup>	
Temporary Legal Custody to the Agency for Specified Period of Time (TLCSPT)		<mark>365</mark>	415	425	485	575	
		Admit/Deny Hearing <sup>30</sup>	Pretrial Hearing <sup>31</sup>	Trial Start <sup>32</sup>	Findings Decision Filed <sup>33</sup>	Annual Review Hearing <sup>34</sup>	

## **Permanency Progress Review Hearing**

- Must be commenced no later than 180 days after the child's removal from home
- Hearing required for all children, regardless of age (no longer just for children under age 8)
- Judge reviews whether parents are:
   Making progressing on case plan, and
   Maintaining regular contact with child

### **Permanency Progress Review Hearing**

- If parents making progress AND maintaining regular contact, judge may order case to continue for up to another 6 months
- If parents not making progress OR not maintaining regular contact, judge may order county attorney to file permanency petition with in 30 days



Trial Home Visit and Protective Supervision



Trial Home Visit and Protection Supervision

- Trial home visit and protective supervision are both forms of interim dispositions, not permanency plans
- Opportunity for parents to show home is safe and capacity to parent child
- Method for reducing foster care re-entry

# **Trial Home Visit**

• Trial Home Visit

 Parent has physical custody, county retains legal custody and may remove child without court order

- May only be with parent from whom child removed – clock continues
- ✓ May last up to 6 months

## **Protection Supervision**

- Protective supervision
  - Can be with either parent
  - With parent from whom child removed clock stops
  - ✓ With other parent clock continues



## Permanency Petition Filed



#### PERMANENCY TIMELINE FOR CHILDREN IN OUT-OF-HOME PLACEMENT (Timeline shows maximum days for each event)

CHIPS Proceeding           0         3         13         28         30         53         63         103         123         180         193         2         3		3 * (Perma	nency Proceeding	g Commence	d)		
Child Petition Admit Schedule Out of Pretrial Trial <sup>3</sup> Disp. Adjud. <sup>10</sup> Permanency Disp. D. p. Perm. Removed Served <sup>1</sup> Deny Order Home Hearing <sup>7</sup> Rev. Dispo. <sup>11</sup> Progress Review R. Petition from & EPC Hearing <sup>4</sup> Filed <sup>3</sup> Place. Hearing Review Hearing <sup>9</sup> Hearing <sup>9</sup> Filed home Hearing <sup>2</sup> (ADH) Plan Filed <sup>6</sup> if Adj.& Hearing <sup>12</sup> Disp. at ADH <sup>9</sup> If child not removed from home: Protective Services Case Plan <sup>3</sup> must be filed with petition. Permanency Proceeding (in order of statutory preference <sup>13</sup> )							
	335	365	to 6 months. <sup>15</sup> 415 425	485	575		
Termination of Parental Rights (TPR) (leading to adoption)  Preferred permanency <sup>13</sup> : Adoption through either TPR or Consent to Adopt	TPR Petition Filed <sup>14</sup>	Admit/Deny Hearing <sup>15</sup>	Pretrial Trial Hearing <sup>16</sup> Start	Findings Decision Filed <sup>18</sup>	Post-TPR Review Hearing <sup>19</sup>		
	335	<mark>365</mark>	415 425	485	575		
Guardianship to Commissioner of Human Services – Consent to Adopt (GLCHS)	Consent To adopt Filed <sup>20</sup>			Findings Filed <sup>21</sup>	90-Day Review Hearing <sup>22</sup>		
	335	<mark>365</mark>	415 425	485	575		
Transfer of Permanent Legal and Physical Custody to a Relative (TLC)	TLC Petition Filed <sup>23</sup>	Admit/Deny Hearing <sup>24</sup>	Pretrial Trial Hearing <sup>25</sup> Start		Post-TLC Review Hearing <sup>28</sup>		
Permanent Custody to the Agency for Placement in Foster Care (PCA)	335	<mark>365</mark>	415 425	485	575		
remainent Custouy to the Agency for Flatement in Foster Care (FCA)	PCA Petition Filed <sup>29</sup>	Admit/Deny Hearing <sup>30</sup>	Pretrial Trial Hearing <sup>31</sup> Start		Annual Review Hearing <sup>34</sup>		
Temporary Legal Custody to the Agency for Specified Period of Time (TLCSPT)		<mark>365</mark>	415 425	485	575		
remporary Legar Custody to the Agency for Specified Ferrod of Time (TLCSFT)	TLCSPT Petition Filed <sup>29</sup>	Admit/Deny Hearing <sup>30</sup>		l Findings t <sup>32</sup> Decision Filed <sup>33</sup>	Annual Review Hearing <sup>34</sup>		

# **Permanency Petition**

If child is not able to safely return home, then by month 11 (day 335) county attorney must file a permanency petition:

- Termination of Parental Rights (TPR)
- Guardianship to Commissioner of Human Services (GCHS) (consent to adopt)
- Transfer of Permanent Legal and Physical Custody to a relative (TLC)
- Permanent Custody to Agency (PCA)
- Temporary Custody to Agency (TCA)
- "Combo" (e.g., TPR and TLC)

Day 365 0 days left

Admit/Deny Hearing on Permanency Petition



Admit/Deny Hearing on Permanency Petition

- Must be commenced by day 365
- Only two exceptions to requirement that permanency petition be field by day 335 and Admit/Deny Hearing be commenced by day 365:
  - Child is on a trial home visit can extend permanency for remainder for THV (up to six months)
  - Prior CHIPS petitions in last 5 years and child in out-of-home placement for 365+ days, then may extend up to 6 months

### **Trial on Permanency Petition**

- Must be commenced within 60 days of Admit/Deny
- Must be held on consecutive days
- Must be completed within 30 days of commencement

## **Decision on Permanency Petition**

 Decision must be issued within 15 days of date last person testified (judge may take extra 15 days)

## **Post-Permanency Review Hearings**

- TPR granted: reviewing hearing must be held at least every 90 days to review progress toward adoption
- TPLPC granted: recommended review for 90 days to ensure transfer goes well

#### Questions



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